LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 6089 NOTE PREPARED: Jan 29, 2009 **BILL NUMBER:** SB 16 **BILL AMENDED:** Jan 29, 2009

SUBJECT: Learner's Permits and Graduated Licenses.

FIRST AUTHOR: Sen. Holdman

BILL STATUS: CR Adopted - 1st House

FIRST SPONSOR:

FUNDS AFFECTED: X GENERAL IMPACT: State & Local

 $\begin{array}{cc} \underline{X} & DEDICATED \\ & FEDERAL \end{array}$

Summary of Legislation: (Amended) This bill:

- 1) raises the minimum age for the issuance of a learner's permit;
- (2) raises the minimum age for the issuance of a probationary operator's license;
- (3) sets requirements for practice driving before a probationary operator's license can be issued;
- (4) prohibits a driver under the age of 18 from operating a motor vehicle while using a telecommunications device:
- (5) revises the period during which certain passengers may not accompany a probationary driver;
- (6) revises the hours when nighttime driving is prohibited by certain probationary drivers;
- (7) specifies the periods of validity of an operator's learner permit;
- (8) requires the State Board of Education (SBOE) and the Criminal Justice Institute (CJI) to adopt rules specifying that the classroom portion of driver's education may not be provided to a child less than 15 years and 180 days of age;
- (9) makes the holder of a probationary license ineligible for pretrial diversion or deferral with respect to certain alleged offenses and infractions involving motor vehicles;
- (10) makes corresponding changes and conforming amendments; and
- (11) removes outdated language.

(The introduced version of this bill was prepared by the Interim Study Committee on Learner's Permits and Graduated Driver's Licenses.)

Effective Date: Upon passage; July 1, 2009.

Explanation of State Expenditures: (Revised) (8) Requiring the State Board of Education (SBOE) and the Criminal Justice Institute (CJI) to adopt rules will have no fiscal impact and will be accomplished through existing rule-making procedures. The funds affected are the state General Fund for the SBOE and the MVHA

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for the CJI.

(9) Making the holder of a probationary license ineligible for pretrial diversion or deferral will reduce the number of individuals in the program and have an indeterminable impact on the costs associated with the program. Denial of the pretrial diversion program likely will result in other penalties handed down to the offender, either probation, suspension, or incarceration.

Explanation of State Revenues: Summary: The increases in age for both the operator's license and the learner's permit will result in the shifting of revenue forward from FY 2010 to years thereafter. As a result, total revenues would be reduced by an estimated \$811,333 in FY 2010. The affected funds are described in the following table.

Fund	FY 2010 Revenue Reduction	Uses
MVHA Operator's license Learner's permit	\$7,3667 \$30,750	Construction, reconstruction, and maintenance, along with supporting the BMV, the State Police, the Dept. of Transportation, and the Department of State Revenue.
Crossroads 2000 Fund Operator's license Learner's permit	\$36,833 \$123,000	Bonding for highway projects.
Anti-Terrorism Fund Operator's license Learner's permit	\$23,021 \$76,878	Supporting the Integrated Public Safety Commission.
BMV Technology Fund Operator's license Learner's permit	\$9,208 \$30,750	Upgrading technology at the BMV.
State License Branch Fund Operator's license Learner's permit	\$115,104 \$292,125	Supporting the operation of the licenses branches throughout the state.
Total Reduction in Fees	\$811,333	

<u>Background:</u> This bill increases the age at which individuals become eligible for an operator's license in future years. The fee for a four-year operator's license is \$14. Annually, approximately 52,000 individuals, or about 4,333 monthly, obtain their operator's license when they are 16 years of age. Assuming that 85% of these 16-year-olds would otherwise obtain their operator's license shortly after becoming 16 years and 30 days, the five-month increase in eligibility age for operator's licenses will tend to shift these revenues forward. The increase in eligibility age would tend to shift license revenues forward by five months in FY 2010 and years thereafter. As a result, revenues would be reduced by an estimated \$257,833 in FY 2010.

This bill also increases the age at which individuals become eligible for a learner's permit. The increase in eligibility age would tend to shift learner's permit revenues forward by six months in FY 2010 and years thereafter. The fee for a learner's permit is \$9. Annually, approximately 123,000 individuals, or about 10,250 monthly, obtain their learner's permit when they are 15 years of age. The six-month increase in eligibility age

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for a learner's permit will tend to shift these revenues forward. As a result, revenues would be reduced by an estimated \$553,500 in FY 2010.

Explanation of Local Expenditures:

Explanation of Local Revenues:

State Agencies Affected: SBOE; BMV; CJI; Department of Transportation, State Police, and Department of State Revenue as recipients of MVHA distributions.

Local Agencies Affected: Recipients of MVHA distributions.

Information Sources: BMV driver's license data for CY 2006 and CY 2007.

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